

# 1880

## *James A. Garfield vs Winfield Scott Hancock*

A 75-minute lesson on the 1880 U.S. presidential election. Includes lesson plan, background reading with primary source, student worksheet, answer key, and discussion prompts.

<p><b>ERA</b> Gilded Age</p>	<p><b>CYCLE</b> 1880 of 369 total EV</p>
<p><b>WINNER</b> James A. Garfield (Republican) · 214 EV</p>	<p><b>RUNNER-UP</b> Winfield Scott Hancock (Democratic) · 155 EV</p>
<p><b>KEY ISSUE</b> Civil service reform; Stalwart vs. Half-Breed Republican factions; tariff policy</p>	<p><b>TURNOUT</b> 80.5%</p>

### CONTENTS

1. Cover + overview
2. Lesson plan (instructor, 75 min)
3. Background: key terms + primary source
4. Student worksheet (7 questions)
5. Answer key + discussion prompts

# 1880: James A. Garfield vs Winfield Scott Hancock

## Standards alignment

NCSS · D2.His.4.9-12 (chronological reasoning) · D2.His.14.9-12 (causation in U.S. history). CCSS · CCSS.ELA-LITERACY.RH.9-10.2 (key ideas/details in primary sources).

## Materials

One copy of the student worksheet per student. Optional: the 1880 map at [theamericanvote.com/elections/1880](http://theamericanvote.com/elections/1880) projected, or printed as a handout.

## Timing

<b>5 min</b>	<b>Warm-up</b>	Identify two structural conditions in U.S. politics by 1880 that would produce a dark-horse Republican nomination. For each, identify the specific 1877-1880 development most responsible.
<b>15 min</b>	<b>Reading + vocab</b>	<p>The 1880 election was the 24th U.S. presidential election. It produced James A. Garfield's dark-horse victory by the smallest popular-vote margin in U.S. presidential history (9,070 votes) and his subsequent assassination by a disappointed office-seeker. The election's structural legacy was the January 1883 Pendleton Civil Service Act - the structural endpoint of the Jacksonian spoils system that had dominated federal employment since 1829.</p> <p>The Republican Party was bitterly divided after Hayes's civil-service reform efforts. Two factions had emerged: (1) the Stalwarts, led by Senator Roscoe Conkling of New York, who defended the spoils system and wanted former President Grant to return for a third term; (2) the Half-Breeds, led by Senator James G. Blaine of Maine, who supported civil-service reform but were politically pragmatic about patronage. A third smaller faction - the "Independents" or "Reformers" - was led by Senator George F. Edmunds of Vermont. The Stalwart-Half-Breed warfare had paralyzed the Hayes administration's attempts at federal reorganization.</p> <p>The Republican National Convention met in Chicago from June 2-8, 1880. The convention deadlocked for 35 ballots between Grant (304 votes initially); Blaine (284 votes); Edmunds (34 votes); Senator John Sherman of Ohio (93 votes, Treasury Secretary under Hayes); and others. James A. Garfield, 48, an Ohio Republican congressman who had come to the convention to nominate Sherman, gave a powerful speech for Sherman that drew attention to himself. On the 34th ballot, a Wisconsin delegate began voting for Garfield. By the 36th ballot, Garfield had the nomination. Garfield was the second dark-horse Republican nominee after Hayes in 1876. Chester A. Arthur of New York - a Stalwart loyal to Conkling and the suspended Collector of the Port of New York - was selected as the vice presidential candidate</p>

to balance the ticket geographically and factionally.

The Democratic National Convention met in Cincinnati on June 22-24, 1880. The convention nominated General Winfield Scott Hancock of Pennsylvania on the second ballot. Hancock was 56, a Union army hero who had commanded the federal defense at Gettysburg in July 1863 (where he had been severely wounded). He had no political experience. William H. English of Indiana was the vice presidential candidate. The Democratic platform attacked Republican corruption and called for an end to "centralization" of federal power.

The Greenback Party - founded 1874 to advocate paper-money expansion - had emerged in the 1878 midterm elections as a significant third party. The party's February 1880 Chicago convention nominated General James B. Weaver of Iowa. The Greenback platform attacked the gold standard and supported the 8-hour workday, federal regulation of railroads, women's suffrage, direct election of senators, and graduated income tax. Weaver would later become the 1892 Populist Party nominee.

The campaign was less personal than 1876. Neither Garfield nor Hancock campaigned actively. The issues were tariff policy (Republicans wanted higher tariffs; Democrats lower); civil-service reform (Republicans divided; Democrats opposed); and Chinese immigration (the Chinese Exclusion Act would pass in 1882). The campaign's defining moment was the "Morey letter" - a forged document attributed to Garfield endorsing Chinese immigration. Published October 20, 1880 in the *New York Truth*, the letter almost cost Garfield California; Republican press denied authenticity and weathered the storm. The forgery was later attributed to Democratic operatives.

Garfield won 214 electoral votes to Hancock's 155. Weaver won 0 electoral votes but 308,578 popular votes (3.3%). Garfield carried 19 states; Hancock carried 19 states. Garfield's electoral edge came from larger Northern states with more electoral votes per state. The popular vote: Garfield 4,453,337 (48.3%); Hancock 4,444,267 (48.2%); Weaver 308,578 (3.3%). The Garfield-Hancock margin was 9,070 popular votes - the smallest popular-vote margin in U.S. presidential history (a record that still stands as of 2024).

Garfield was inaugurated March 4, 1881. He immediately faced Stalwart-Half-Breed warfare over Cabinet appointments. Senator Conkling demanded continued Stalwart control of New York federal patronage; Garfield refused, appointing Half-Breed William H. Robertson as Collector of the Port of New York. Conkling and his New York colleague Senator Thomas C. Platt resigned from the Senate in May 1881 in protest, expecting the New York legislature to re-elect them; they were not re-elected. The Stalwart faction was politically damaged.

The Stalwart-Half-Breed warfare was at its peak when Charles Guiteau shot Garfield at the Baltimore and Potomac Railroad Station in Washington, DC at 9:30 a.m. on July 2, 1881. Guiteau was a disappointed office-seeker who had failed to receive a

consular appointment despite expecting one as a Stalwart loyalist. After shooting Garfield, Guiteau allegedly shouted: "I am a Stalwart of the Stalwarts! Arthur is President now!" Garfield lingered for 79 days, partly because his doctors probed his wound with unwashed fingers (Joseph Lister's antiseptic methods had not yet been adopted in American medicine), causing massive infection that ultimately killed him on September 19, 1881. Garfield was the second U.S. president to be assassinated, after Lincoln in 1865.

Vice President Chester A. Arthur became the 21st president. Despite being a Stalwart, Arthur reversed his prior commitments and supported civil-service reform. The January 16, 1883 Pendleton Civil Service Act established merit-based hiring for many federal positions and created the U.S. Civil Service Commission. The Act's sponsor was Senator George H. Pendleton of Ohio - a Democrat who had championed civil-service reform for years. The Act initially covered only 10% of federal positions but provided the framework for gradual expansion: by 1900 it covered 40%; by 1932, 80%; by the mid-20th century, merit-based civil service had largely displaced the spoils system.

The 1880 election's structural significance was its production of the political conditions that made the Pendleton Act possible. Without the Stalwart-Half-Breed warfare, the dark-horse Garfield nomination, the Guiteau assassination, and Arthur's succession-and-reversal, the Pendleton Act would likely not have passed in 1883. The structural lesson: major federal reform sometimes requires a political crisis - even an assassination - to overcome entrenched institutional resistance. Then review the Key Terms on the background page so students share vocabulary before the primary-source work.

<b>15 min</b>	<b>Primary source</b>	Read the excerpt aloud once. Students annotate individually (3 min), then pair-share on worksheet questions 6 and 7 (5 min).
<b>15 min</b>	<b>Discussion</b>	Small groups (3–4). Pick one of the three prompts at the back of this packet (or assign one). Each group reports back two sentences.
<b>20 min</b>	<b>Assessment</b>	Student worksheet. Seven questions, mixed format (5 about the reading, 2 about the primary source). Answer key in the instructor section at the back.
<b>5 min</b>	<b>Closure</b>	One-sentence exit ticket — see Closure section below.

## Closure

One-sentence exit ticket: "What is one thing the 1880 election tells you about the Gilded Age era that the textbook didn't?"

# Background

Before the worksheet, review the key terms below and then read the primary source carefully. The two source-analysis questions on the worksheet (questions 6 and 7) ask you to quote from the excerpt.

## Key terms

### Stalwarts

The Republican faction led by Senator Roscoe Conkling of New York. Defended the spoils system; wanted Grant to return for a third term in 1880. Lost the 1880 nomination to Garfield; politically destroyed by Guiteau's assassination of Garfield.

### Greenback Party

The 1874-1884 third party advocating paper-money expansion. The 1880 candidate James B. Weaver won 3.3% of the popular vote. Weaver would later become the 1892 Populist Party nominee.

### Pendleton Civil Service Act

The January 16, 1883 federal law establishing merit-based hiring for many federal positions and creating the U.S. Civil Service Commission. Sponsored by Senator George H. Pendleton of Ohio. Initially covered 10% of federal positions; expanded gradually to 80% by 1932.

### Solid South

The pattern of consistent Democratic Party dominance in former Confederate states from approximately 1880 to 1960. Established by the post-Reconstruction collapse of Republican governance and the subsequent disenfranchisement of Black voters. Began to break down with the 1948 Dixiecrat revolt and definitively ended with the 1964 Civil Rights Act.

### Half-Breeds

The Republican faction led by Senator James G. Blaine of Maine. Supported civil-service reform but were politically pragmatic about patronage. The name was a derogatory Stalwart label.

### Morey letter

The forged October 1880 letter attributed to Garfield endorsing Chinese immigration. Published in the New York Truth. Almost cost Garfield California. Later attributed to Democratic operatives.

### Charles Guiteau

The disappointed office-seeker who shot President Garfield on July 2, 1881. Guiteau had failed to receive a consular appointment despite expecting one as a Stalwart loyalist. Garfield died September 19, 1881; Guiteau was tried, convicted, and hanged June 30, 1882.

## Inaugural Address

**JAMES A. GARFIELD, MARCH 4, 1881**

*Garfield took the oath at the East Portico of the U.S. Capitol on March 4, 1881. The address explicitly endorsed civil-service reform and racial-equality protection - both positions associated with the Half-Breed Republican faction. The "no thoughtful man" framing on civil-service reform was Garfield's commitment to merit-based federal employment, directly opposed to the Stalwart defense of the spoils system. Garfield would face Stalwart obstruction throughout his short presidency over the Cabinet appointment fight.*

*"The civil service can never be placed on a satisfactory basis until it is regulated by law. For the good of the service itself, for the protection of those who are intrusted with the appointing power against the waste of time and obstruction to the public business caused by the inordinate pressure for place, and for the protection of incumbents against intrigue and wrong, I shall at the proper time ask Congress to fix the tenure of the minor offices of the several Executive Departments and prescribe the grounds upon which removals shall be made during the terms for which incumbents have been appointed."*

**Garfield, "Inaugural Address" (Washington, DC, March 4, 1881). Public domain.**

# The 1880 Election

Read the background page (key terms and primary source), then answer the seven questions below. Questions 6 and 7 ask you to quote from the primary source.

**QUESTION 1 · MULTIPLE-CHOICE**

How many electoral votes did James A. Garfield win in 1880?

- A. 203
- B. 214
- C. 231
- D. 247

**QUESTION 2 · MULTIPLE-CHOICE**

How many popular votes separated Garfield and Hancock in 1880?

- A. 1,847
- B. 9,070
- C. 23,415
- D. 54,289

**QUESTION 3 · SHORT-ANSWER**

On which ballot did the Republican Convention nominate Garfield, and what does the multi-ballot deadlock reveal about Republican Party structure in 1880?

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**QUESTION 4 · SHORT-ANSWER**

What did Charles Guiteau allegedly shout after shooting Garfield, and how did the statement damage the Stalwart Republican faction?

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**QUESTION 5 · SHORT-ANSWER**

Garfield says in his inaugural that "the civil service can never be placed on a satisfactory basis until it is regulated by law." Identify the structural reform that operationalized this commitment 22 months later.

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**SOURCE ANALYSIS — QUESTIONS 6 AND 7 REFERENCE THE PRIMARY SOURCE ON THE BACKGROUND PAGE.**

**QUESTION 6 · SHORT-ANSWER**

How did Garfield's slow 79-day death after the July 1881 shooting affect public opinion about civil-service reform and the spoils system?

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**QUESTION 7 · MAP-READ**

On the 1880 election map, identify Garfield's 19 states and Hancock's 19 states. What pattern emerges, and why did Garfield win the Electoral College despite equal state counts?

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# Answer key

## QUESTION 1

214. Garfield 214; Hancock 155; Weaver 0.

Garfield's 214 EV was a clear Electoral College margin despite the razor-thin popular vote.

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## QUESTION 2

9,070. Garfield 4,453,337 to Hancock 4,444,267. The smallest popular-vote margin in U.S. presidential history (a record that still stands as of 2024).

AP students should know the 9,070-vote margin as the smallest in U.S. history.

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## QUESTION 3

36th ballot. The Republican Convention deadlocked for 35 ballots. The multi-ballot deadlock reveals: (1) Republican Party factionalism between Stalwarts (Conkling/Grant), Half-Breeds (Blaine), Independents (Edmunds), and Hayes administration loyalists (Sherman) had reached an extreme; (2) no single faction had majority strength sufficient to dictate the nomination; (3) the dark-horse compromise was the only available path forward. Garfield was acceptable to Half-Breeds as a moderate reformer and tolerable to Stalwarts because of the VP Arthur balance. The structural significance: the Republican Party in 1880 was essentially four factions in awkward coalition, not a coherent unified party.

AP students should be able to articulate the structural significance of the 36-ballot nomination.

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## QUESTION 4

Guiteau allegedly shouted "I am a Stalwart of the Stalwarts! Arthur is President now!" after shooting Garfield. The statement damaged the Stalwart faction in four ways: (1) it directly tied the Stalwart cause to political assassination; (2) it suggested Arthur's succession was a Stalwart political coup, not just an unfortunate succession; (3) it transformed the Stalwart defense of the spoils system from a routine political position into a position associated with murderous violence; (4) it produced public revulsion against patronage politics that civil-service reformers had been unable to generate through decades of advocacy. The Stalwart faction's political collapse after July 1881 was rapid. Conkling lost his Senate seat. Arthur reversed his Stalwart commitments and supported civil-service reform.

AP students should be able to identify the structural damage Guiteau's statement did.

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## QUESTION 5

Pendleton Civil Service Act. The January 16, 1883 federal law - 22 months after Garfield's inauguration and 16 months after his death. Established merit-based hiring for many federal positions and created the U.S. Civil Service Commission. The Act's sponsor was Senator George H. Pendleton of Ohio (a Democrat who had championed civil-service reform for years).

AP students should know both the Pendleton Act and its sponsor.

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**QUESTION 6**

Garfield's 79-day death (July 2 - September 19, 1881) transformed public opinion about civil-service reform. Three specific shifts: (1) The slow death made the assassination a sustained national story rather than a brief crisis. (2) Public attention focused on Guiteau's "I am a Stalwart of the Stalwarts" statement and the spoils-system grievance that had motivated him. (3) The death by medical malpractice (probing the wound with unwashed fingers caused fatal infection) added an additional layer of public outrage that translated into political pressure for institutional reform. The 79-day pattern of sustained public attention is what made the assassination structurally consequential rather than just emotionally tragic. Without the prolonged dying, the political mobilization for civil-service reform might have dissipated. The Pendleton Act's January 1883 passage 16 months after Garfield's death suggests that the sustained public attention was structurally necessary for the reform.

AP students should be able to articulate how the timing of Garfield's death affected political reform.

**QUESTION 7**

Garfield states: 19 states including all of New England, the Mid-Atlantic (except New Jersey), the Midwest (Ohio, Indiana, Illinois, Michigan, Wisconsin, Iowa, Minnesota), plus California, Oregon, Kansas, Nebraska, and Colorado. Hancock states: 19 states including the entire South (the 11 former Confederate states), the Border States (Kentucky, Missouri, Maryland, Delaware), New Jersey, and Nevada. Pattern: Garfield held the Northern Republican coalition while Hancock had effectively consolidated the post-Reconstruction "Solid South." Despite each candidate carrying 19 states, Garfield won the Electoral College because Northern states had more electoral votes per state (New York 35, Pennsylvania 29, Ohio 22, Illinois 21) than Southern states. The 1880 map established the "Solid South" pattern that would dominate U.S. politics until the 1960s. The Republican coalition's structural advantage in the Electoral College came from population concentration in Northern industrial states.

AP students should be able to read the 1880 map as evidence of both the Solid South and the Northern Republican EV advantage.

## Discussion prompts

- 1 The 1880 election produced the smallest popular-vote margin in U.S. presidential history (9,070 votes) and the second dark-horse Republican nomination after Hayes in 1876. Identify two structural reasons for the political tightness of the early 1880s and explain whether the conditions reflected genuine policy equilibrium or accumulated factionalism.
- 2 The 1883 Pendleton Civil Service Act was the structural endpoint of the Jacksonian spoils system. Identify three specific ways the Act transformed federal employment and explain how the gradual expansion of merit-based hiring shaped 20th-century federal governance.